

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 IO-13 ACDA-19 NIC-01 CIAE-00 PM-07

INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 SPC-03

USIA-15 TRSE-00 MBFR-04 SAJ-01 DODE-00 H-03 NSC-10

SS-15 DRC-01 SCI-06 /152 W
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R 211916Z SEP 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7582

INFO AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY WARSAW

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 13739

E.O. 11652: GDS

TAGS: PFOR, GW, GE, UR, XH

SUBJECT: QUADRIpartite LUNCH, SEPTEMBER 21

SUMMARY: AT REGULAR QUADRIpartite LUNCH HOSTED THIS MONTH BY FRENCH AMBASSADOR AND ATTENDED BY AMBASSADOR HILLENBRAND, UK AMBASSADOR HENDERSON, AND FONOFF STATE SECRETARY FRANK, MAIN SUBJECTS DISCUSSED WERE: BAHR-KOHL TALKS; POSSIBLE HARDENING OF SOVIET/EE POSITION (ON FRG'S RELATIONSHIP TO WEST BERLIN) AND PROBLEM ARISING FROM THE ESTABLISHMENT OF THE FEDERAL OFFICE FOR THE PROTECTION OF THE ENVIRONMENT IN WEST BERLIN. END SUMMARY

1. BAHR-KOHL. FRANK CONFIRMED (CF. BONN 13364) THAT BAHR AND KOHL HAD MADE NO PROGRESS AT THEIR MOST RECENT
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MEETING IN BONN SEPTEMBER 13. THEIR DISCUSSION OF MODA-

LITIES FOR THE FRG AND GDR "PERMANENT MISSIONS" IN EAST BERLIN AND BONN HAD BEEN ENTIRELY INCONCLUSIVE. SPECIFICALLY, KOHL REJECTED A COMPROMISE PROPOSAL UNDER WHICH THE FRG'S PERMANENT REP WOULD DEAL DIRECTLY WITH THE GDR FOREIGN MINISTRY, WHILE KOHL, AS GDR PERMANENT REP IN BONN, WOULD DEAL WITH THE FEDERAL CHANCELLERY OR THE MINISTRY OF INNER-GERMAN RELATIONS. KOHL CONTINUED TO INSIST THAT BOTH PERMANENT REPS SHOULD ACT AS NORMAL AMBASSADORS AND WORK DIRECTLY WITH THE RESPECTIVE FOREIGN MINISTRIES. FRANK SAID HE HAD IMPRESSION THE GDR WAS IN NO HURRY TO COMPLETE ARRANGEMENTS FOR THE TWO "PERMANENT MISSIONS". THIS ARGUED FOR CONTINUED PATIENCE ON THE PART OF THE FRG'S ALLIES; SPECIFICALLY, FRANK HOPED THAT LONDON AND PARIS WOULD HOLD TO THE EARLIER AGREEMENT NOT TO SEND AMBASSADORS TO EAST BERLIN UNTIL THE FRG PERMANENT REP WAS IN PLACE. AMBASSADORS SAUAGNARGUES AND HENDERSON BOTH POINTED OUT THAT PRESSURES FOR THE APPOINTMENT OF AMBASSADORS WERE BUILDING UP IN THEIR CAPITALS AND THAT THE CONTINUING DELAY THEREFORE CREATED GREAT DIFFICULTIES. SO FAR AS FRANK WAS AWARE, KOHL DID NOT AT THIS MEETING REPEAT EARLIER THREATS OF GDR COUNTER-MEASURES IN RESPONSE TO EXFILTRATION OF PERSONS FROM THE GDR AND ALLEGED CURRENCY VIOLATIONS.

2. SOVIET ATTITUDES TOWARD FRG AND BERLIN. THERE WAS SOME DISCUSSION OF QUESTION WHETHER A GENERAL TOUGHENING OF THE SOVIET POSITION WAS TO BE DEDUCED FROM HARD LINE TAKEN BY EE'S ON FRG'S RIGHT TO PROVIDE CONSULAR REPRESENTATION FOR WEST BERLIN (CF. BONN 13681). FRANK, NOTING RECENT WAVE OF FRAGMENTARY DIPLOMATIC AND PRESS SPECULATION TO THE EFFECT THAT SOVIET ANNOYANCE OVER SLOW PROGRESS IN DEVELOPMENT OF ECONOMIC AND TRADE RELATIONS WITH FRG MIGHT LIE BEHIND THESE DIFFICULTIES, SAID HE WAS MORE INCLINED TO LAY BLAME ON DOORSTEP OF GDR. BREZHNEV, FOR HIS PART, HAD POLITICAL NEED FOR SUCCESSFUL COMPLETION OF HIS WESTPOLITIK, PARTICULARLY ITS KEYSTONE,

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 13739

THE CSCE; AND THE CURRENT IMPASSE IN RELATIONS BETWEEN THE FRG AND SEVERAL EE COUNTRIES MIGHT WELL BE A HINDRANCE. AS A CONSEQUENCE, FRANK THOUGHT THE SOVIETS WERE PROBABLY UNHAPPY WITH THE SITUATION. IN RESPONSE TO A QUESTION FROM AMBASSADOR HILLENBRAND, FRANK SAID HE HAD EVIDENCE THAT OTHER EE'S WERE ALSO DISPLEASED. THIS WAS PARTICULARLY TRUE OF THE HUNGARIANS, BUT FRANK RECALLED THAT THE CZECH NEGOTIATOR, GOETZ, HAD ALSO TOLD HIM IN ONE OF THEIR PRIVATE CONVERSATIONS THAT "YOU MUST REALIZE WE ARE NOT ALONE IN THIS". WITH REGARD TO THE PROBLEM OF ENCOMPASSING LEGAL ASSISTANCE WITHIN THE FIELD OF CONSULAR SERVICES TO BE PROVIDED FOR WEST BERLIN BY THE FRG, FRANK MENTIONED THAT HE HAD PROPOSED A COMPROMISE TO THE CZECHS (WHICH HAD DRAWN SOME CRITICISM IN THE FRG CABINET AS GOING TOO FAR) ACCORDING TO WHICH LEGAL ASSISTANCE MATTERS IN CIVIL CASES WOULD BE HANDLED
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BY FRG EMBASSIES WHILE IN CRIMINAL CASES THEY WOULD NOT. THE CZECHS REJECTED IT.

3. FRG ENVIRONMENTAL OFFICE. (FOR BACKGROUND SEE BERLIN 1572 AND BONN 13284). FRENCH AND BRITISH AMBASSADORS BOTH MADE STATEMENTS IN WHICH U.S.AMBASSADOR CONCURRED THAT, QUITE APART FROM SUBSTANTIVE MERITS OF QUESTION, ALLIES NEEDED SUFFICIENT PRIOR WARNING OF SUCH ACTIONS BY THE FEDERAL GOVERNMENT IN ORDER TO AVOID BEING TAKEN BY SURPRISE BY A SOVIET PROTEST. FRANK AGREED THAT SUCH PRIOR CONSULTATION WAS THE IDEAL AND STATED THAT IT

WAS OF COURSE ALSO THE POLICY OF THE FOREIGN MINISTRY.
HOWEVER, THERE WERE TIMES WHEN URGENT POLITICAL CONSIDER-
ATIONS, AND IN SOME CASES THE INTERESTS OF OTHER
INFLUENTIAL MINISTERS, IMPOSED UNAVOIDABLE LIMITATIONS
ON THE FONMIN.
HILLENBRAND

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